An Appraisal of Staff Recruitment and Retention Policies of Delta State Civil Service in Nigeria

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Abstract

Delta State Civil Service (DSCS) like other states' civil service in Nigeria is established to implement government policies. The objectives that informed this study have to do with the unique role undertaken by competent workforce for the realization of government goals. Over the years Delta State Government is faced with the challenge of poor implementation of its policies. One of the major problems is shortage of competent staff. To achieve the objectives of the study, questionnaires were administered to staff at the Delta State Civil Service Commission (DSCSC) Asaba, the state capital through the systematic random sampling technique. In addition, structured interview was carried out with staff at the Office of the Head of Service of the State Civil Service and DSCSC to elicit information from respondents. The result shows among others that policies on staff recruitment in the State Civil Service is a mixture of merit, political consideration, element of 'god fatherism' and equal representation of citizens. The study recommends that DSCS should put in place proper staff recruitment policies that emphasize among others merit, and also appropriate staff retention strategies such as adequate rewards and incentives capable of motivating and retaining competent workforce for enhanced performance.

Key words: staff recruitment policies, staff retention strategies, Delta State Civil Service, Performance, Nigeria

JEL Classification: J23, J28, J31

Introduction

The establishment of Delta State Civil Service (DSCS) dates back to 27th August 1991 when the state was created from the defunct Bendel State of Nigeria by the then military government of General Ibrahim Babangida (DSG, 2006, August 17). DSCS is saddled with the responsibility of implementing the policies of the state government in the area of infrastructural development and social service delivery. The civil service has a total workforce of 11,456 and this number is made up of 4,786 junior staff on salary grade level 01 – 06 and 6,670 senior staff on salary grade level 07 – 17 (interview, 2006).

Delta State is one of the 36 states that makes-up the Nigerian Federation, with a total population of 4,098,391 million people (NPC, 2007). And due to its difficult geographical terrain, the state was relatively less developed compared to other states of the federation at creation. This situation in 1991 placed enormous task on the newly created state civil service (SCS) in the area of infrastructural development and social service delivery (DSG, 2006, August 17).
In terms of natural endowment, Delta State is blessed with agricultural and natural resources like: rubber, timber, cassava and crude oil. For instance, in addition to agricultural produce from the state, official records showed that the state harboured 83 of Nigeria’s 159 oil fields that contributed an average of 25% crude oil production to the total national crude oil capacity of Nigeria between 1999 and 2004 (DSG, 2006, August 17). The crude oil production from Delta state alone between 1999 and 2004 was 1.178 billion barrels. This amount yielded part of the total Nigeria’s oil revenue of $37.6 billion or NGN 5.2 trillion (DSG, 2006, August 17).

To achieve the developmental goals of the government, the SCS requires enhanced financial support from the government in addition to capable workforce. Over the years DSG is faced with the challenge of improper implementation of its policies. One of the major problems is shortage of competent staff and the inability of the SCS to retain available ones for enhanced performance. Studies have shown that human resource is the most valuable asset for the achievement of organizational goals whether in public or private sector, and no well intentioned policies of any organization could bring about the realization of its goals of enhanced development without capable workforce (Mukoro, 2007; Ejiorfor and Mbachu, 2001). Therefore, for any organization to have in its employment the required capable workforce needed to achieve its goals, appropriate policies on recruitment and retention of staff is a *sine-qua-non*.

The objectives that informed this study therefore have to do with the unique role undertaken by competent workforce and the strategies put in place to retain them for the realization of the goals of government. In so far as competent workforce is necessary for organizational performance, there is the need to identify and examine how best to recruit and retain them for the achievement of organizational goals. Specifically, the study examines present policies of DSCS on staff recruitment and retention, and how these policies have enhanced or hindered the realization of the goals of government.

**Research Hypotheses**

To achieve the objectives of this study the following hypotheses stated in research form were tested:

**Hr$_1$:** There is a significant relationship between the views of respondents on annual income of NGN 500,000 and below, and those on annual income of NGN 501,000 and above about staff recruitment policies and performance in Delta State Civil Service of Nigeria.

**Hr$_2$:** There is a significant relationship between the views of respondents in terms of their job status - senior and junior staff, about the policies on staff retention and performance in DSCS.

**Scope of Study**

The scope of this study is defined in terms of sector - public and time-frame (1999 – 2005). The justification for Delta State in this study is based on the fact that it is among the nine and highest crude oil producing states in Nigeria and received the highest revenue allocation from the federation account to the tune of NGN 387.4 billion between 1999 and 2005 (Sobowale, 2006 August 6).

**Significance of the Study**

The significance of this study lies in the fact that it will help to educate personnel practitioners in the public sector about the need to give consideration to staff recruitment policy in line with current practice in the private sector, which focuses on merit. Furthermore, it will enable public
sector managers appreciate the importance of the provision of appropriate staff retention strategies capable of motivating and retaining competent workforce for performance.

Concept of Policy, Strategy and Performance

Egonmwan (1991) posits that the concept of policy focuses attention on what is actually done as against what is intended. This view is however shortsighted because the intention not to do or do something in a particular way and time could be a policy of an organization depending on the situation that may have informed it. An organization may adopt a policy on staff recruitment based on merit alone or in addition to other criteria in order to achieve equal representation of people from different part of the society. This is likely to guarantee political stability in a multiethnic society.

Ikelegbe (2006) sees a policy as actions taken and actions not taken by organizations. It refers to a statement of what an organization wants to do, what it is doing, what it is not doing and what would not be done, which could be in the area of staff acquisition and utilization. For any organization to have in its employment competent staff to achieve its goals, it would be necessary to decide on the best strategies as regard where and how to go about recruiting and the retention of its workforce for enhanced performance.

According to Johnson, Scholes and Whittington (2006), strategy is the direction and scope of an organization over the long term, which achieves advantage in a changing environment through its configuration of resources and competences with the aim of fulfilling stakeholder expectations. The above definitions show the importance of strategy to the realization of the goals of organizations. This implies that no organization is likely to achieve its goals of enhanced performance without a workable strategy for the employment and retention of competent workforce for performance.

Performance is a vital concept in an organization. According to Boyne, Farrell, Law, Powell and Walker (2003), information on performance is very important to management of any organization. It helps management to ascertain whether their organizations are improving, deteriorating or stagnant, this is with a view to improving on its services for the enhancement of its survival and growth. In this study, performance is judged in DSCS by the infrastructural development carried out for the enhancement of the living standard of the people. Performance is conceptualized by the formula “Goal Accomplished (Output)” (Boyne et al, 2003):

\[
\text{Efficiency} = \frac{\text{Public Welfare or Capital and Labour (Input)}}{\text{Goal Accomplished (Output)}}
\]

Policy on Staff Recruitment and Organizational Performance

According to Decenzo and Robbins (2007), staff recruitment is the process of discovering potential candidates for actual or anticipated organizational vacancies. They argue that the more applications received by the personnel department from potential candidates during recruitment exercise, the better the recruiter’s chances of finding individuals best suited to perform the required job in the organization. Studies have established a relationship between policy on staff recruitment and organizational performance (Ofoegbu, 1985; McOliver, 2005).

Ofoegbu (1985) in his work, reports that for an organization to achieve its goals of enhanced performance, it must find the right kind of personnel and manage them properly. He points out that in Nigeria’s public sector, there is a clash between the pressure for reflecting equal representation of all sections in recruitment and the pressure for sole reliance on merit. The work argues that since emphasis is more on equal representation from all sections of society as basis for recruitment into the public service in Nigeria, performance is affected negatively. He concludes that for the interest of efficiency, effective personnel management and performance, merit should dominate the choice of recruitment criteria. This implies that the more qualitative a
workforce in terms of proper educational qualifications, skills and experience, the more enhanced performance the organization is likely to achieve.

**Strategy of Staff Retention and Performance**

According to Gberevbie (2008), staff retention strategies refer to means, plans or sets of decision-making behaviour put in place by organizations whether in public or private sector to retain their competent workforce for enhanced performance. Researchers have established a relationship between job satisfaction, employee retention and organizational performance. Zeffane and Al Zarooni (2008); Adenike (2011) in their studies argue that job satisfaction is one of the key elements that help to retain employees in the workplace for organizational performance. They identified the following as factors that are more likely bring about employee job satisfaction in an organization to include the perceived fairness of promotion system within an organization, salary increases, quality of the working conditions, leadership, social relationships and the job itself. This means that the more satisfied employees are with their job, the less the rate of labour turnover likely to be experienced in that organization. However, the traditional staff retention strategies such as coercion, fear, intimidation and blackmail by organizations have been criticized as detrimental to staff retention in organizations. While it may not matter much in a depressed economy where unemployment is high, it may however become a concern as a source of frequent labour turnover in the long-run (Ayagi, 2001).

Studies have also shown that for organizations to retain their workforce for performance there is the need to put in place proper staff retention plan such as training, mentoring, positive culture, use of communication and building of credibility, appreciation via compensation and benefits, coaching/feedback, provision of growth opportunities, making employee feel valued, lower stress from overworking and creation of work/life balance, and foster trust and confidence in senior leaders of the organization (Yazinski, 2010). Furthermore, Inyang (2011) observes that proper management of people as organizational assets and the adoption of appropriate human resource policies and strategies retain competent workforce, which in turn promote organizational productivity and enhanced performance.

**Methodology**

**Sample Size**

The study is based on a sample size of 120 respondents. The study adopted the systematic random sampling technique. The justification for this technique is based on the fact that it enables every subject in the sampling frame to have equal opportunity to be selected without bias in a systematic manner (Ogbeide, 1997). The sampling frame was drawn from a staff list of 132 senior staff of grade level 06-17, and 70 junior staff of grade level 01 – 05 in the Delta State Civil Service Commission, while the interview is made-up of 25 senior staff from the Office of the Head of Service of DSCS. The justification for these categories of staff is based on the fact that they implement the personnel policies of the state civil service (interview, 2006).

**Techniques for Data Collection**

The study adopts the five-point Likert-style rating scale method of questionnaire to elicit information from the respondents. The Likert-style rating scale design helps researchers to ask respondents on how strongly they agree or disagree with a statement or series of statements on a five point scale, e.g. 5 – Strongly Agree, 4 - Agree, 3 – Undecided, 2 - Disagree, 1 – Strongly Disagree.

Furthermore, structured interview on staff recruitment, retention policies and performance was carried out with 25 senior staff from the office of the Head of Service of DSCS. The result of
the interview formed part of the basis for this study. The advantage of the structured interview is that it enables respondents to focus on the specific questions put forward to them by the interviewer.

The questions asked the respondents in this study are: what are the policies/strategies put in place by your organization for staff recruitment? What are the advantages and disadvantages of these staff recruitment strategies on the performance of employees and organization? What are the policies/strategies put in place by your organization to retain employees for performance? What are the advantages and disadvantages of these retention strategies on the workforce for performance? Furthermore, secondary data were obtained from relevant journals, books, newspapers, magazines and the internet for the study.

**Return Rate of Questionnaires**

Out of the 120 copies of questionnaire administered to respondents at the DSCS, 104 were retrieved, which represents 86.67% of the total copies of questionnaire administered. However, out of the 104 copies of questionnaire returned, one or 0.96% was not analyzed due to improper completion. Consequently, data analysis for this study is based on 103 or 85.83% of the total administered copies of questionnaire.

**Data Presentation**

In this study, 68.93% of respondents earned NGN 500,000.00 and below as annual income in the state civil service, while 31.07% of respondents earned NGN 501,000.00 and above as annual income. Also, 38.83% of the respondents had WAEC/OND/NCE, 52.43% had HND/B.Sc Degrees, and 2.91% had Masters Degree, while 5.83% had professional certificates. Furthermore, 50.49% of the respondents were those who served the organization for 10 years and below, 42.71% served between 11 and 20 years, while 6.80% served for 21 years and above. Finally, 69.90% of respondents were senior staff, while 30.10% were junior staff.

**Instrument for Data Analysis**

**Equation i:** The chi-square (\(\chi^2\)) analytical technique is used to test for significant relationship between variables.

\[
\text{Chi-square (}\chi^2\text{) formula: } \chi^2 = \frac{(f_o - f_e)^2}{f_e}
\]

where \(f_o\) = observed frequencies, \(f_e\) = expected frequencies.

**Staff Recruitment Policies/Strategies of Delta State Civil Service**

The policies put in place for staff recruitment into DSCS is based on the mixture of merit, political consideration, equal representation and element ‘god-fatherism’ (interview, 2006). The term ‘god-fatherism’ as a staff recruitment strategy in Nigeria refers to a situation whereby one secures employment opportunity into an organization on the basis of human connection rather than the possession of required skills, educational qualifications and experience (interview, 2006).

Recruitment of staff into the DSCS is an on going process. This is due to the unique role of the civil service at implementing government policies, and also as an avenue of providing job opportunity for citizens. As a result, anyone wishing to pick-up an employment with the state civil service, either goes to the state civil service Commission to obtain an unsolicited job application form, filled and return to the commission and then wait to be invited for interview or wait for the publication of vacant positions by the State Civil Service Commission in the
national newspapers, radio or television. The applicants who applied for job vacancies in either of these ways are called to attend interview and if found qualified, such persons are given employment into the state civil service (interview, 2006).

It is important to know that during job interviews, persons who are found qualified in terms of merit with appropriate educational qualifications, skills and experience, are given employment into the state civil service; to this effect the merit principle is given high consideration in employment into DSCS. And sometimes would be employee have to fulfill the requirement of quota system as regards the person’s local government origin before the applicant could be employed. In addition, some applicants are employed into the state civil service even without prior job application. The employment of these categories of applicants is based on political consideration and ‘god-fatherism.’ These are candidates of top politicians in the state or those connected to the ‘power that be’ at the federal level (interview, 2006).

In spite of the staff recruitment policies/strategies discussed above, the state civil service possesses a unique feature of having in its employment persons from other parts of the country without discrimination on the basis of religion, state of origin or ethnic affiliation. This unique feature of DSCS has made it possible for the state civil service commission to have a larger pool of potential job seekers to recruit its staff from. However, studies have shown that the adoption of recruitment strategies based on political consideration, quota system and ‘god-fatherism’ have brought about the employment of inefficient workforce into the state civil service and hence hindered the service from achieving its goals of infrastructural development and enhanced social service delivery (Ofoegbu, 1985; McOliver, 2005).

**Staff Retention Policies/Strategies of Delta State Civil Service**

In a bid to retain its workforce for enhanced performance, the DSCS put in place various policies/strategies in form of incentives and rewards. These include: regular staff training both within and outside the country; relatively good monthly salaries and condition of service; regular promotion; payment of outstation allowance; overtime pay; study leave with full pay; maternity leave with full pay for female staff; car and housing loan; payment of transportation allowance; staff unionism and job security (interview, 2006). The table below shows staff remuneration of the DSCS for salary grade level 01-17.

<table>
<thead>
<tr>
<th>S/n.</th>
<th>Grade Level</th>
<th>Gross Salary (NGN 000)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>01</td>
<td>14,035.50</td>
</tr>
<tr>
<td>2.</td>
<td>02</td>
<td>15,032.60</td>
</tr>
<tr>
<td>3.</td>
<td>03</td>
<td>15,994.80</td>
</tr>
<tr>
<td>4.</td>
<td>04</td>
<td>17,396.64</td>
</tr>
<tr>
<td>5.</td>
<td>05</td>
<td>19,666.80</td>
</tr>
<tr>
<td>6.</td>
<td>06</td>
<td>23,632.56</td>
</tr>
<tr>
<td>7.</td>
<td>07</td>
<td>34,456.86</td>
</tr>
<tr>
<td>8.</td>
<td>08</td>
<td>42,722.96</td>
</tr>
<tr>
<td>9.</td>
<td>09</td>
<td>50,008.06</td>
</tr>
<tr>
<td>10.</td>
<td>10</td>
<td>57,160.74</td>
</tr>
<tr>
<td>11.</td>
<td>12</td>
<td>65,197.91</td>
</tr>
<tr>
<td>12.</td>
<td>13</td>
<td>71,349.86</td>
</tr>
<tr>
<td>13.</td>
<td>14</td>
<td>77,973.31</td>
</tr>
<tr>
<td>14.</td>
<td>15</td>
<td>96,641.64</td>
</tr>
<tr>
<td>15.</td>
<td>16</td>
<td>117,926.70</td>
</tr>
<tr>
<td>16.</td>
<td>17</td>
<td>129,144.66</td>
</tr>
</tbody>
</table>

Note: Foreign exchange rate was 130 naira to one USA ($) dollar.
Table 1 shows the gross monthly salaries of Delta State Civil Servants from grade level 01 – 17. A closer look at the table shows that the least paid civil servant on grade level 01 earns a gross monthly salary of NGN 14,035.50, a senior staff on grade level 07 earns NGN 34,456.86, and the highest paid civil servant in the state on grade level 17 earns NGN 129,144.66. However, when we compare the monthly salaries paid to staff at the private sector such as Nigerian Breweries Plc at NGN 20,833 for least and NGN 833,333 for highest paid staff, Nestle Nig. Plc at NGN 33 for least and NGN 416,666 for highest paid staff and Zenith Bank Plc at NGN 35,000 for least and NGN 600,000 for highest paid staff, it is clear that the monthly salaries paid to staff by the private organizations are higher than that paid to staff by the DSCS - public sector (Gberevbie, 2008).

It is interesting to know that in spite of the high level disparity in salaries between the public worker and that of the private sectors, workers hardly resign their appointment with the DSCS. This development could be attributed to staff perception of job security arising from the belief that government work is permanent (interview, 2006). This perception of job security on the part of civil servants is actually a function of the personnel policies of the DSG in the way it handles its workforce. This is with the understanding that whatever the state government set out to achieve in terms of enhanced social service delivery and infrastructural development would only be achievable through the presence of competent staff in the employment of the state civil service (interview, 2006).

In an interview with staff of DSCSC about one of the features of the public service as governed by public law, which is helping to retain staff in the DSCS; one of them stated thus:

One of the major features of the civil service that has kept us in the employment of DSCS so far is that of job security. This is going by the way workers are treated by the government to believe that their job with the service is permanent. However, if the government could complement its job security policy with higher monthly salaries in addition to incentives currently provided by the state government; performance in the civil service would be commensurate, if not even higher than the performance obtainable at the private sector organizations (interview, 2006).

The expression above goes to show that the feeling of job security by staff in their place of work is a catalyst to their willingness to want to remain in the employment of their organization. Therefore the ability of organizations to combine personnel policies and practice that promote job security together with good monthly salaries and appropriate incentives are good strategies capable of guaranteeing staff retention at work and hence enhanced organizational performance.

**Performance of Delta State Civil Service**

Performance of DSCS in this study is discussed under the following: Education, Health, and Electricity supply.

**Education**

In its quest to improve education, the DSG through the state ministry of education spent a total sum of NGN 8.06 billion on capital expenditure on education. Part of the amount was spent on the renovation of 4,692 classrooms and the construction of additional 2,270 new classrooms across the state. The ministry of education also established four new institutions of higher learning comprising a polytechnic at Ozoro, Ogwashi-Uku, and Oghara, and a college of physical education at Mosogar. Also successfully constructed were: new faculty and administrative buildings; staff quarters; student hostels; construction of roads on campus; improvement in electricity and water supply at the three campuses of the Delta State University at Abraka, Anwai and Oleh (interview, 2006; DSG, 2006, August 17).
Health

In its recognition of the importance of quality health services to the people, the DSG through the ministry of health spent the total sum of NGN 8.01 billion to construct new hospitals and health centres, and also renovated others across the state. The government also upgraded four general hospitals to the status of specialist hospitals, which are located in Agbor, Sapele, Warri and Ughelli. Eight general hospitals have also been located across the state equipped with modern facilities. In addition, the government built new hospitals at Abraka, Okwe-Asaba, Umutu, Mosogar and Oghara, plus a Specialist Teaching Hospital at Oghara (interview, 2006; DSG, 2006, August 17).

Electricity Supply

To improve electricity supply, the DSG through the power and energy ministry earmarked the sum of NGN 18 billion to connect all communities without electricity supply to the national grid system. The government undertook the responsibility of maintaining, reinforcing and upgrading existing Power Holding Company of Nigeria installations to ensure regular and adequate power supply to promote social and economic development. In addition, the government spent the sum of NGN 60.3 million on streetlights at Asaba, Oghara, Sapele, Obior, Owellogbo, Kokori, Afiesere, Ughelli and Orerokpe (interview, 2006; DSG, 2006, August 17).

As strategy for rural electricity development, the DSG introduced the Delta IV Project, which stretches from Ughelli to Ozoro, covering four local government areas namely: Isoko-North; Isoko-South; Ndokwa-East and part of Ndokwa-South. It also stretches from Ughelli to Eku, covering Ethiope-East; Ethiope-West; Ukwuani; and Okpe local government areas. The line also stretches from Ughelli/Isoko junction to Bomadi, covering the whole of the riverine areas of the state (interview, 2006; DSG, 2006, August 17).

Comments on the Performance of DSCS

Looking at the data on infrastructural development in Delta State as presented, it may not be far from the fact to say that the state civil service has performed its role of implementing and giving practical expression to government policies for the enhancement of the living standard of the people. However, when one considers the enormous funds at the disposal of the government from the federation account at NGN 387.4 billion between 1999 and 2005, and compare same with the level of development on ground and the living standard of the people, it may not be wrong to say that much work still need to be done on the part of the state civil service to bring about meaningful development.

Recent poverty index in the country shows that of the 140 million people in Nigeria, 98 million live on less than one dollar per day and as a result, the country is considered one of the 20 poorest nations in the world. This assertion is based on the UN report that:

Seventy % of the population is classified as poor, with 35 % living in absolute poverty. Going by the 1991 population figure of 120 million, those living below the poverty line were 84 million...if the country’s population has grown to 140 million according to the new census figures, then by analogous reasoning, the number of people living on less than one dollar in a day must be 98 million. This means that another 14 million impoverished people have been unleashed on the country. This figure is more than the population of oil producing states of Bayelsa, Rivers, Delta and Cross-River States put together going by the 2006 census figure. The combined population of the Niger Delta Oil Producing Region is 13.85 million (cited in BusinessDayonline, 2007).

What the above means is that goals of enhanced performance of infrastructural development and social service delivery of the state civil service are far from being realized as it is presently. The
reasons for this development may not be unconnected with the low level performance and corruption amongst the state civil servants. For instance, recent studies on corruption in Nigeria has established that Federal and State Government officials stole or wasted a total sum of $380 billion since the nation’s independence in 1960. This is the amount that would have gone into the country’s developmental aspirations (BusinessDayonline, 2007).

Hypotheses Testing

**Hypothesis 1**

**H_0:** There is significant relationship between the views of respondents on annual income of NGN 500,000 and below, and those on annual income of NGN 501,000 and above about staff recruitment policy and performance in Delta State Civil Service of Nigeria. To address the hypothesis, the question below was raised.

**Question:** The criteria for employment in my organization are based on other factors than merit and this is affecting the performance of staff and the organization negatively. The table below shows the reaction of respondents to the question raised

<table>
<thead>
<tr>
<th>Responses</th>
<th>NGN 500,000 &amp; Below</th>
<th>NGN 501,000 &amp; Above</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Strongly Agree</td>
<td>50</td>
<td>20</td>
<td>70</td>
</tr>
<tr>
<td>Agree</td>
<td>15</td>
<td>7</td>
<td>22</td>
</tr>
<tr>
<td>Undecided</td>
<td>3</td>
<td>1</td>
<td>4</td>
</tr>
<tr>
<td>Disagree</td>
<td>1</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Strongly Disagree</td>
<td>2</td>
<td>2</td>
<td>4</td>
</tr>
<tr>
<td>Total</td>
<td>71</td>
<td>32</td>
<td>103</td>
</tr>
</tbody>
</table>

Source: Fieldwork (2006)

The table above shows the categories of respondents to the question raised in terms of their total annual income. Seventy one or 68.93 % of respondents earned NGN 500,000.00 and below as annual income in the state civil service, while 32 or 31.07 % of respondents earned NGN 501,000.00 and above as annual income.

**Equation ii:**

**Research Decision**

Calculated $x^2 = 2.7$

Critical or table $x^2 = 7.78$

Degree of freedom (d/f) = 4

**Research Result:** Calculated $x^2$ of 2.7 is less than the critical or table $x^2$ of 7.78 at alpha ($\alpha$) level of 0.05 %. This means that data are not statistically significant. The result is to reject the research hypothesis (Hr) and accept the null hypothesis (H_0), which states that there is no significant relationship between the views of respondents about the policy on staff recruitment and performance in DSCS.

**Interpretation:** What the research result means is that there is no evidence to prove that respondents’ annual income category affect their views about the policies on staff recruitment and performance in DSCS. However, out of the 103 respondents sampled in this study, 92 or 89.32 % agree that policies on staff recruitment based on other factors than merit affected negatively performance in DSCS.
Hypothesis 2

H₂: There is significant relationship between the views of respondents in terms of their job status - senior and junior staff about the policy on staff retention and performance in DSCS. To address the hypothesis, the question below was raised.

Question: Do you agree with the view that appropriate staff retention policies/strategies such as job security, regular training programme, promotion and enhanced remuneration retain competent staff for organizational performance? The table below shows the reaction of respondents to the question raised.

Table 3. Chi-square test of association between the views of respondents on policy of staff retention, job status and Performance in DSCS

<table>
<thead>
<tr>
<th>Responses</th>
<th>Junior Employees</th>
<th>Senior Employees</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Strongly Agree</td>
<td>21</td>
<td>55</td>
<td>76</td>
</tr>
<tr>
<td>Agree</td>
<td>7</td>
<td>10</td>
<td>17</td>
</tr>
<tr>
<td>Undecided</td>
<td>1</td>
<td>3</td>
<td>4</td>
</tr>
<tr>
<td>Disagree</td>
<td>1</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td>Strongly Disagree</td>
<td>1</td>
<td>2</td>
<td>3</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>31</strong></td>
<td><strong>72</strong></td>
<td><strong>103</strong></td>
</tr>
</tbody>
</table>

Source: Fieldwork (2006)

The table III above shows the categories of staff in terms of their job status - senior and junior, which are the respondents and how they responded to the question raised. Seventy-two or 69.90 % of respondents were senior staff, while 31 or 30.10 % of respondents were junior staff.

Equation iii:

Research Decision

Calculated $x^2 = 1.27$
Critical or table $x^2 = 7.78$
Degree of freedom (d/f) = 4
Alpha ($\alpha$) = 0.05 %

Research Result: Calculated $x^2$ of 1.27 is less than the critical or table $x^2$ of 7.78 at alpha ($\alpha$) level of 0.05 %. This means that data are not statistically significant. The result is to reject the research hypothesis (Hr.), and accept null hypothesis (Ho) which states that there is no significant relationship between the views of respondents about the policies on staff retention and performance in DSCS.

Interpretation: What the research result means is that there is no evidence to prove that respondents' job status affect their views about the policies on staff retention and performance in DSCS. However, out of the 103 respondents sampled in this study, 93 or 90.29 % agree that policies on staff retention such as job security, regular training programme, promotion and enhanced remuneration retain competent staff for organizational performance. On the other hand, the non-provision of these staff retention strategies is more likely to lead to high rate of labour turnover of competent workforce in an organization.

Discussion of Results

Two hypotheses stated earlier were tested. In addition, structured interview with members of staff in the office of the Head of Service of DSCS were carried out. The result of the first test shows that there is no significant relationship between respondents’ annual income category and their views about the policies on staff recruitment and performance in DSCS. The second test also shows that there is no significant relationship between respondents’ job status and their views about the policies on staff retention and performance in DSCS.
However, to support the argument that staff recruitment strategies effect performance, 92 or 89.32\% of the respondents sampled and those interviewed in this study agree that policies on staff recruitment of DSCS based on mixture of merit and other factors such as political consideration, god-fatherism and equal representation from different section of the state without due consideration to proper screening of potential employees affected the service from attracting into its employment competent staff needed to achieve its goals of enhanced performance in its role of social service delivery and infrastructural development. In the same vein, 93 or 90.29\% of the respondents sampled in this study supports the argument that policies on staff retention that fails to provide adequate rewards to staff as compared to what is obtainable in the private sector affected negatively the performance in the DSCS.

**Conclusion**

The study examines staff recruitment, retention policies and performance in the Delta State Civil Service in Nigeria. Based on the findings, it recommends that DSCS should put in place appropriate recruitment and retention policies capable of attracting and retaining competent staff for enhanced performance in terms of quality social service delivery for the enhancement of the living standard of the people.

These could be in the area of staff recruitment based on merit, equal representation principle that emphasizes proper screening of potential staff based on appropriate skills, experience and educational qualifications. This is in addition to adequate staff retention policies that emphasize good and improved monthly salaries, regular staff training and promotion; implementation of proper personnel policies and practice that encourages job security; training, mentoring, positive culture, use of communication and building of credibility, appreciation via compensation and benefits, coaching/feedback, provision of growth opportunities, making employee feel valued, lower stress from overworking and creation of work/life balance, and good condition of service as obtainable in some organizations (Banks, Beverage/Brewery industries) in the private sector of the Nigerian economy.

**Limitations and Direction for Further Studies**

Limitations exist in this work which could provide direction for further studies in the following areas: first, the sample size of 120 respondents is small. However, it has enhanced the understanding of how inadequate staff recruitment and retention policies of Delta State Civil Service in Nigeria resulted in the acquisition of incompetent workforce; and inadequate provision of incentives to retain competent staff for enhanced performance. Further studies could increase the sample size by comparing the activities of more states’ civil service to ascertain their policies on staff recruitment, retention and performance; second, statistical technique for data analysis. The study adopted the chi-square statistical technique for data analysis. Further studies could adopt more modern and sophisticated statistical techniques for data analysis to enhance easy generalization of results across sectors and nations; and third, number of organizations. The study focused on the Delta State Civil Service in Nigeria. However it has made it possible for proper analysis of how policies on recruitment and retention of staff negatively affected performance of the DSCS. Further studies in this area could look at the performance of public and private organizations in Nigeria to compare their policies on staff recruitment and retention.
References

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Aprecierea politicilor de recrutare şi retenţie din cadrul Serviciului Civil de Stat Delta din Nigeria

Rezumat

*Serviciul Civil de Stat Delta (DSCS), ca şi alte sisteme similare din Nigeria a fost înfiinţat cu scopul de a implementa politicile guvernamentale. Obiectivele acestui studiu privesc rolul unic al forţei de muncă competente în realizarea scopurilor guvernului. De-a lungul anilor, Delta State Government s-a*
confruntat cu provocarea implementării eronate a politicilor. O problemă majoră o constituie insuficiența angajaților competenți. Pentru a atinge obiectivele acestui studiu, au fost administrate chestionare angajaților din cadrul Comisiei Serviciului Civil de Stat Delta (DSCSC) din capitala Asaba prin tehnica selecției aleatorii. Mai mult, s-a organizat un interviu structurat cu angajații din cadrul Biroului Șefului de Servicii din cadrul Serviciului Civil de Stat și DSCSC în vederea obținerii de informații din partea respondenților. Rezultatul indică, printre altele, că politicile de recrutare din cadrul Serviciului Civil de Stat reprezintă un amestec de meritocrație, considerații politice, „nepotism” și reprezentarea egală a cetățenilor. Studiul recomandă ca DSCS să aprobe politici de recrutare adecvate care să accentueze printre altele meritele candidaților, precum și strategii corespunzătoare de reținere de tipul recompenselor și stimulentelor capabile să motiveze și să mențină forța de muncă competentă în vederea creșterii performanțelor.